Senate File 2308 - Introduced

SENATE FILE 2308
BY COMMITTEE ON APPROPRIATIONS

(SUCCESSOR TO SF 2280) (SUCCESSOR TO SSB 3094)

A BILL FOR

- 1 An Act relating to economic development by establishing an
- 2 enhance Iowa board to assume the powers and duties of
- 3 the vision Iowa board and additional powers and duties,
- 4 establishing an enhance Iowa fund, establishing a sports
- 5 tourism program and fund, making appropriations, and
- 6 including transition provisions.
- 7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 DIVISION I

2 ENHANCE IOWA

- 3 Section 1. Section 15F.101, subsection 2, Code 2016, is 4 amended to read as follows:
- 5 2. "Board" means the vision enhance Iowa board as created 6 in section 15F.102.
- 7 Sec. 2. Section 15F.102, Code 2016, is amended by striking
- 8 the section and inserting in lieu thereof the following:
- 9 15F.102 Enhance Iowa board.
- 10 1. An enhance Iowa board is established consisting of the
- 11 members described in subsection 2. The board is located within
- 12 the authority for administrative purposes. The director of the
- 13 authority shall provide office space, staff assistance, and
- 14 necessary supplies and equipment for the board. The director
- 15 shall budget moneys to cover the compensation and expenses
- 16 of the board. In performing its functions, the board is
- 17 performing a public function on behalf of the state and is a
- 18 public instrumentality of the state.
- 19 2. The board shall consist of the following voting members
- 20 appointed by the governor:
- 21 a. Two members from each United States congressional
- 22 district in the state as established in section 40.1.
- 23 b. Three members from the state at large.
- 24 3. a. Of the voting members appointed pursuant to
- 25 subsection 2, the governor shall appoint the following:
- 26 (1) One person selected by the board of the Iowa natural
- 27 heritage foundation.
- 28 (2) One person with professional experience in finance or
- 29 investment banking.
- 30 (3) One person with professional experience in the tourism
- 31 industry.
- 32 (4) One person with professional experience in
- 33 architecture, landscape architecture, or historic preservation.
- 34 (5) One person with professional experience in cultural
- 35 attractions and programming.

- 1 (6) Six persons actively employed in the private,
- 2 for-profit sector of the economy who have substantial expertise
- 3 in economic development.
- 4 b. The governor shall appoint the voting members pursuant to
- 5 subsection 2, subject to sections 69.16, 69.16A, and 69.16C,
- 6 and subject to confirmation by the senate.
- 7 c. The members appointed pursuant to subsection 2 shall
- 8 be appointed to two-year staggered terms and the terms shall
- 9 commence and end as provided by section 69.19. If a vacancy
- 10 occurs, a successor shall be appointed to serve the unexpired
- 11 term. A successor shall be appointed in the same manner and
- 12 subject to the same qualifications as the original appointment
- 13 to serve the unexpired term.
- 4. In addition to the voting members, the membership of
- 15 the board shall include four members of the general assembly
- 16 with one member designated by each of the following: the
- 17 majority leader of the senate, the minority leader of the
- 18 senate, the speaker of the house of representatives, and the
- 19 minority leader of the house of representatives. A legislative
- 20 member serves for a term as provided in section 69.16B in an ex
- 21 officio, nonvoting capacity.
- 22 5. a. In addition to the voting members, the membership
- 23 of the board shall include the following ex officio, nonvoting
- 24 members:
- 25 (1) The director of the economic development authority or
- 26 the director's designee.
- 27 (2) The director of the department of transportation or the
- 28 director's designee.
- 29 (3) The director of the department of natural resources or
- 30 the director's designee.
- 31 (4) The director of the department of cultural affairs or
- 32 the director's designee.
- 33 b. A person serving as a designee pursuant to paragraph
- 34 "a" shall serve a one-year term as an ex officio, nonvoting
- 35 member of the board. A designee whose term has expired may be

- 1 redesignated.
- The governor shall designate the chairperson and vice
- 3 chairperson of the board from the members appointed pursuant
- 4 to subsection 2. In the case of absence or disability of the
- 5 chairperson and vice chairperson, the members of the board
- 6 shall elect a temporary chairperson by a majority vote of those
- 7 members who are present and voting.
- 8 7. Each voting member of the board shall serve on two of
- 9 the four review committees referred to in sections 15F.108,
- 10 15F.203, 15F.304, and 15F.401A.
- 11 8. A majority of the total voting membership of the board
- 12 constitutes a quorum.
- 13 Sec. 3. Section 15F.103, Code 2016, is amended by adding the
- 14 following new subsections:
- 15 NEW SUBSECTION. 3A. Oversee the administration by the
- 16 authority of the sports tourism program pursuant to this
- 17 chapter.
- 18 NEW SUBSECTION. 3B. Oversee the administration of the river
- 19 enhancement community attraction and tourism program pursuant
- 20 to this chapter.
- 21 Sec. 4. Section 15F.104, Code 2016, is amended to read as
- 22 follows:
- 23 15F.104 Authority duties.
- 24 The authority, subject to approval by the board, shall
- 25 adopt administrative rules pursuant to chapter 17A necessary
- 26 to administer the community attraction and tourism program
- 27 and the vision Iowa program the programs established pursuant
- 28 to this chapter. The authority shall provide the board with
- 29 assistance in implementing administrative functions, marketing
- 30 the programs, providing technical assistance and application
- 31 assistance to applicants under the programs, negotiating
- 32 contracts, and providing project follow-up. The authority,
- 33 in cooperation with the treasurer of state, may conduct
- 34 negotiations on behalf of the board with applicants regarding
- 35 terms and conditions applicable to awards under the programs.

- 1 Sec. 5. <u>NEW SECTION</u>. **15F.107** Enhance Iowa fund and 2 appropriation.
- 3 l. a. The authority shall establish a fund pursuant to
- 4 section 15.106A, subsection 1, paragraph "o", for purposes of
- 5 allocating moneys to the programs described in this section.
- 6 A fund established for purposes of this section may be
- 7 administered as a revolving fund and may consist of any moneys
- 8 appropriated by the general assembly for purposes of this
- 9 section and any other moneys that are lawfully available to the 10 authority.
- 11 b. Notwithstanding section 8.33, at the end of each fiscal
- 12 year moneys in a fund established for purposes of this section
- 13 shall not revert to any other fund but shall remain in the fund
- 14 for expenditure for subsequent fiscal years.
- 15 c. Notwithstanding section 12C.7, subsection 2, interest or
- 16 earnings on moneys in the fund shall be credited to the fund.
- 17 Repayments and recaptures of program moneys shall be credited
- 18 to the fund.
- 19 2. Commencing with appropriations made by this section for
- 20 the fiscal year beginning July 1, 2016, and for each fiscal
- 21 year thereafter, not to exceed a total of ten fiscal years,
- 22 if moneys are transferred to the general fund of the state
- 23 pursuant to section 8.55, subsection 2, paragraph "b", during
- 24 a fiscal year in an amount that exceeds one hundred million
- 25 dollars, there is appropriated from the general fund of the
- 26 state to the authority for deposit in the fund created pursuant
- 27 to subsection 1, for that fiscal year, twenty-five million
- 28 dollars to be used for the purposes designated in subsection 3.
- 29 3. For each fiscal year in which moneys are appropriated to
- 30 the fund pursuant to subsection 2, the authority shall allocate
- 31 the moneys in the fund for the following purposes and in the
- 32 following amounts:
- 33 a. For purposes of administration, marketing enhance Iowa
- 34 programs, expenses, and compensation of board members, two
- 35 hundred fifty thousand dollars.

- b. For deposit in the sports tourism program fund
 established pursuant to section 15F.402, one million dollars.
- 3 c. For deposit in the community attraction and tourism fund 4 established pursuant to section 15F.204, three million dollars.
- 5 d. For deposit in the river enhancement community attraction 6 and tourism fund established pursuant to section 15F.205, three 7 million dollars.
- 8 e. For allocation as grants, at the discretion of the 9 board, to the department of natural resources, the department 10 of transportation, or the department of agriculture and land 11 stewardship as follows:
- (1) For purposes of improving state parks infrastructure, financing low head dam mitigation or removal projects, or funding projects under the natural resources account created in section 461.32 or projects under the local conservation partnership account created in section 461.36, both in the natural resources and outdoor recreation trust fund, two million dollars.
- 19 (2) For purposes of funding projects under the watershed 20 protection account created in section 461.34 in the natural 21 resources and outdoor recreation trust fund, two million 22 dollars.
- 23 (3) For purposes of funding projects under the trails 24 account created in section 461.37 in the natural resources and 25 outdoor recreation trust fund, two million dollars.
- 26 (4) The departments of natural resources, transportation,
 27 and agriculture and land stewardship shall submit applications
 28 to the authority for each project to be funded pursuant to
 29 this paragraph "e". The board shall prioritize the projects
 30 and negotiate with the departments on which projects to fund
 31 pursuant to this paragraph "e".
- 32 f. Upon review of individual applications, for allocation 33 to the funds, programs, and purposes described in paragraphs 34 "a" through "e", at the discretion of the board, eleven million 35 seven hundred fifty thousand dollars.

- 4. Moneys allocated pursuant to subsection 3, paragraphs $e^{"}$
- 2 and "f", to the department of natural resources shall not be
- 3 expended by the department for the purpose of acquiring lands,
- 4 waters, or interests in lands and waters.
- 5. If, at any point in a fiscal year, the board determines
- 6 that demand for any one of the purposes described in subsection
- 7 3 will not meet or exceed the amounts initially allocated, the
- 8 board may reallocate amounts from one purpose to any of the
- 9 other purposes for that fiscal year or may carry the moneys
- 10 allocated to any one purpose over to a future fiscal year for
- 11 that same purpose in the next fiscal year.
- 12 6. The authority shall submit a report to the general
- 13 assembly and the governor's office each year describing the use
- 14 of moneys appropriated pursuant to this section and the results
- 15 achieved under each of the programs receiving fund moneys.
- 16 Sec. 6. <u>NEW SECTION</u>. **15F.108** Departmental grant application
- 17 review.
- 18 1. Applications for grants under section 15F.107,
- 19 subsection 3, paragraph "e", shall be submitted to the
- 20 authority. For those applications that meet the eligibility
- 21 criteria, the authority shall forward the applications to the
- 22 board and provide a staff review analysis and evaluation to the
- 23 departmental grant application review committee referred to in
- 24 subsection 2 and to the board.
- 25 2. A review committee composed of six members shall review
- 26 departmental grant applications forwarded to the board and
- 27 make recommendations regarding the applications to the board.
- 28 The review committee shall consist of members of the board,
- 29 with one member from each congressional district under section
- 30 15F.102, subsection 2, paragraph "a", and two members from the
- 31 state at large under section 15F.102, subsection 2, paragraph
- 32 *"b"*.
- 33 3. Upon review of the recommendations of the review
- 34 committee, the board shall approve, defer, or deny the
- 35 applications.

- 1 4. The board may require the departmental grant application
- 2 review committee to review and make recommendations for the
- 3 allocation and awarding of moneys under this chapter, except
- 4 that the review committee shall not review applications
- 5 provided for under sections 15F.203, 15F.304, and 15F.401.
- 6 Sec. 7. Section 15F.203, subsections 1 and 2, Code 2016, are
- 7 amended to read as follows:
- 8 1. Applications for assistance under the program shall
- 9 be submitted to the authority. For those applications that
- 10 meet the eligibility criteria, the authority shall forward the
- ll applications to the board and provide a staff review analysis
- 12 and evaluation to the community attraction and tourism program
- 13 review committee referred to in subsection 2 and to the board.
- 2. A review committee composed of five members of the
- 15 board shall review community attraction and tourism program
- 16 applications submitted forwarded to the board and make
- 17 recommendations regarding the applications to the board. The
- 18 review committee shall consist of members of the board listed
- 19 in, with one member from each congressional district under
- 20 section 15F.102, subsection 2, paragraphs paragraph "a" through
- 21 $\frac{a}{c}$, and one member from the state at large under section
- 22 15F.102, subsection 2, paragraph "b".
- 23 Sec. 8. Section 15F.204, subsection 8, Code 2016, is amended
- 24 by striking the subsection.
- Sec. 9. Section 15F.304, subsections 1 and 2, Code 2016, are
- 26 amended to read as follows:
- 27 l. Applications for assistance under the program shall
- 28 be submitted to the authority. For those applications that
- 29 meet the eligibility criteria, the authority shall forward
- 30 the applications to the board and provide a staff review and
- 31 evaluation to the vision Iowa program review committee referred
- 32 to in subsection 2 and to the board.
- A review committee composed of eight six members of
- 34 the board shall review vision Iowa program applications and
- 35 river enhancement community attraction and tourism project

- 1 applications submitted forwarded to the board and make
- 2 recommendations regarding the applications to the board. The
- 3 review committee shall consist of members of the board listed
- 4 in, with one member from each congressional district under
- 5 section 15F.102, subsection 2, paragraphs "d" through "h"
- 6 paragraph "a", and two members from the state at large under
- 7 section 15F.102, subsection 2, paragraph "b".
- 8 Sec. 10. NEW SECTION. 15F.401 Sports tourism program.
- 9 1. a. The authority shall establish, and, at the direction
- 10 of the board, shall administer a sports tourism program to
- 11 provide financial assistance for projects that promote sporting
- 12 events for accredited colleges and universities and other
- 13 sporting events in the state.
- 14 b. For purposes of this section:
- 15 (1) "District" means a regional sports authority district
- 16 certified under section 15E.321.
- 17 (2) "Financial assistance" means assistance provided only
- 18 from the funds, rights, and assets legally available to the
- 19 authority or the board and includes but is not limited to
- 20 assistance in the form of grants, loans, and forgivable loans.
- 21 c. The authority, by rule, shall define "accredited colleges
- 22 and universities", in consultation with the college student aid
- 23 commission.
- 24 2. a. A city or county in the state or a public
- 25 organization, including a convention and visitors bureau or a
- 26 district, may apply to the authority for financial assistance
- 27 for a project that actively and directly promotes sporting
- 28 events for accredited colleges and universities and other
- 29 sporting events in the area served by the city, county, or
- 30 public organization.
- 31 b. A city, county, or public organization may apply for and
- 32 receive financial assistance for more than one project.
- 33 $\,$ A city, county, or public organization may apply for
- 34 financial assistance for a project that spans multiple fiscal
- 35 years or may apply for renewal of financial assistance awarded

- 1 in a prior year if all applicable contractual requirements are
- 2 met. The decision as to whether to renew an award shall be
- 3 at the discretion of the board. The board may adopt by rule
- 4 certain metrics and return on investment estimates for purposes
- 5 of this paragraph. The authority may include such metrics and
- 6 estimates in a program agreement executed pursuant to this
- 7 section.
- 8 d. A convention and visitors bureau may apply to the
- 9 authority for financial assistance pursuant to this section and
- 10 a district may apply to the authority for district financial
- 11 assistance, but a convention and visitors bureau shall not in
- 12 the same year receive financial assistance under the program
- 13 created in this section and financial assistance as part of a
- 14 district.
- 15 3. The authority shall process applications under this
- 16 section in accordance with this section and section 15F.401A.
- 4. An applicant shall demonstrate matching funds in order
- 18 to receive financial assistance pursuant to this section. The
- 19 amount of matching funds that may be required shall be at the
- 20 board's discretion. The board may waive this requirement for
- 21 good cause shown.
- 22 5. The board shall make final funding decisions on
- 23 each application and may approve, deny, defer, or modify
- 24 applications for financial assistance under the program, in
- 25 its discretion, in order to fund as many projects with the
- 26 moneys available as possible. The board and the authority may
- 27 negotiate with applicants regarding the details of projects and
- 28 the amount and terms of any award. In making final funding
- 29 decisions pursuant to this subsection, the board and the
- 30 authority are exempt from chapter 17A.
- 31 6. a. A city, county, or public organization may use
- 32 financial assistance received under the program for marketing,
- 33 promotions, and infrastructure. Whether an activity or
- 34 individual cost item is directly related to the promotion
- 35 of the sporting event shall be within the discretion of the

- 1 authority.
- 2 b. All applications to the authority for financial
- 3 assistance shall be made at least ninety days prior to an
- 4 event's scheduled date. A city, county, or public organization
- 5 shall not use financial assistance received under the program
- 6 as reimbursement for completed projects.
- 7. An applicant receiving financial assistance shall
- 8 provide an annual report to the authority for years in which it
- 9 receives financial assistance under this section. The report
- 10 shall include the information the authority deems relevant.
- 11 8. Each applicant receiving an award of financial
- 12 assistance from the board shall enter into an agreement with
- 13 the authority. The agreement shall contain such terms and
- 14 conditions as the board may place on the award or the authority
- 15 may deem necessary for the efficient administration of the
- 16 program established in this subchapter.
- 9. The authority, with the approval of the board, shall
- 18 adopt rules for the administration of this subchapter.
- 19 Sec. 11. NEW SECTION. 15F.401A Sports tourism program
- 20 application review.
- 21 1. Applications for assistance under the sports tourism
- 22 program shall be submitted to the authority. For those
- 23 applications that meet the eligibility criteria, the authority
- 24 shall forward the applications to the board and provide a staff
- 25 review analysis and evaluation to the sports tourism program
- 26 review committee referred to in subsection 2 and to the board.
- 27 2. A review committee composed of five members of the board
- 28 shall review sports tourism program applications forwarded to
- 29 the board and make recommendations regarding the applications
- 30 to the authority. The review committee shall consist of
- 31 members of the board, with one member from each congressional
- 32 district under section 15F.102, subsection 2, paragraph "a",
- 33 and one member from the state at large under section 15F.102,
- 34 subsection 2, paragraph "b".
- 35 3. When reviewing the applications, the review committee

- 1 and the authority shall consider, at a minimum, all of the 2 following:
- 3 a. Impact of the project on the local, regional, and state 4 economies.
- 5 b. Potential to attract Iowans and out-of-state visitors.
- 6 c. Amount of positive advertising or media coverage the 7 project generates.
- 8 d. Quality, size, and scope of the project.
- 9 e. Ratio of public-to-private investment.
- 10 4. Upon review of the recommendations of the review
- 11 committee, the board shall approve, defer, or deny the
- 12 applications in accordance with section 15F.401.
- 13 Sec. 12. NEW SECTION. 15F.402 Sports tourism program fund.
- 14 l. a. The authority shall establish a fund pursuant to
- 15 section 15.106A, subsection 1, paragraph "o", for purposes
- 16 of financing sports tourism projects as described in this
- 17 subchapter. The fund established for purposes of this section
- 18 may be administered as a revolving fund and may consist of any
- 19 moneys appropriated by the general assembly for purposes of
- 20 this section and any other moneys that are lawfully available
- 21 to the authority.
- 22 b. Notwithstanding section 8.33, moneys in a fund
- 23 established for purposes of this section at the end of each
- 24 fiscal year shall not revert to any other fund but shall remain
- 25 in the fund for expenditure for subsequent fiscal years.
- 26 c. Notwithstanding section 12C.7, subsection 2, interest or
- 27 earnings on moneys in the fund shall be credited to the fund.
- 28 2. a. Moneys in the fund are appropriated to the
- 29 authority for purposes of providing financial assistance to
- 30 cities, counties, and public organizations under the sports
- 31 tourism program established and administered pursuant to this
- 32 subchapter.
- 33 b. The board in its discretion shall allocate the available
- 34 moneys in the fund among the programs described in paragraph "a"
- 35 in the amounts determined by the board.

1 DIVISION II 2 CONFORMING PROVISIONS 3 Sec. 13. Section 12.71, subsection 1, Code 2016, is amended 4 to read as follows: The treasurer of state may issue bonds upon the request 6 of the vision enhance Iowa board created in section 15F.102 and 7 do all things necessary with respect to the purposes of the 8 vision Iowa fund. The treasurer of state shall have all of 9 the powers which are necessary to issue and secure bonds and 10 carry out the purposes of the fund. The treasurer of state may ll issue bonds in principal amounts which, in the opinion of the 12 board, are necessary to provide sufficient funds for the vision 13 Iowa fund created in section 12.72, the payment of interest 14 on the bonds, the establishment of reserves to secure the 15 bonds, the costs of issuance of the bonds, other expenditures 16 of the treasurer of state incident to and necessary or 17 convenient to carry out the bond issue for the fund, and all 18 other expenditures of the board necessary or convenient to 19 administer the fund; provided, however, excluding the issuance 20 of refunding bonds, bonds issued pursuant to this section shall 21 not be issued in an aggregate principal amount which exceeds 22 three hundred million dollars. The bonds are investment 23 securities and negotiable instruments within the meaning of and 24 for purposes of the uniform commercial code, chapter 554. Sec. 14. Section 12.72, subsection 1, Code 2016, is amended 26 to read as follows: 1. A vision Iowa fund is created and established as a 27 28 separate and distinct fund in the state treasury. The moneys 29 in the fund are appropriated to the vision enhance Iowa 30 board for purposes of the vision Iowa program established in 31 section 15F.302. Moneys in the fund shall not be subject to 32 appropriation for any other purpose by the general assembly, 33 but shall be used only for the purposes of the vision Iowa 34 fund. The treasurer of state shall act as custodian of the 35 fund and disburse moneys contained in the fund as directed

- 1 by the vision enhance Iowa board, including automatic
- 2 disbursements of funds received pursuant to the terms of bond
- 3 indentures and documents and security provisions to trustees.
- 4 The fund shall be administered by the vision enhance Iowa
- 5 board which shall make expenditures from the fund consistent
- 6 with the purposes of the vision Iowa program without further
- 7 appropriation. An applicant under the vision Iowa program
- 8 shall not receive more than seventy-five million dollars in
- 9 financial assistance from the fund.
- 10 Sec. 15. Section 12.75, subsection 1, Code 2016, is amended
- 11 to read as follows:
- 12 1. The vision enhance Iowa board may undertake a project
- 13 for two or more applicants jointly or for any combination
- 14 of applicants, and may combine for financing purposes, with
- 15 the consent of all of the applicants which are involved, the
- 16 project and some or all future projects of any applicant, and
- 17 sections 12.71, 12.72, and 12.74, this section, and sections
- 18 12.76 and 12.77 apply to and for the benefit of the vision
- 19 enhance Iowa board and the joint applicants. However, the
- 20 money set aside in a fund or funds pledged for any series or
- 21 issue of bonds or notes shall be held for the sole benefit
- 22 of the series or issue separate and apart from money pledged
- 23 for another series or issue of bonds or notes of the treasurer
- 24 of state. To facilitate the combining of projects, bonds or
- 25 notes may be issued in series under one or more resolutions or
- 26 trust agreements and may be fully open-ended, thus providing
- 27 for the unlimited issuance of additional series, or partially
- 28 open-ended, limited as to additional series.
- 29 Sec. 16. Section 15.108, subsection 5, paragraph c, Code
- 30 2016, is amended to read as follows:
- 31 c. Coordinate and develop with the department of
- 32 transportation, the department of natural resources, the
- 33 department of cultural affairs, the vision enhance Iowa
- 34 board, other state agencies, and local and regional entities
- 35 public interpretation, marketing, and education programs that

- 1 encourage Iowans and out-of-state visitors to participate in
- 2 the recreational and leisure opportunities available in Iowa.
- 3 The authority shall establish and administer a program that
- 4 helps connect both Iowa residents and residents of other states
- 5 to new and existing Iowa experiences as a means to enhance the
- 6 economic, social, and cultural well-being of the state. The
- 7 program shall include a broad range of new opportunities, both
- 8 rural and urban, including main street destinations, green
- 9 space initiatives, and artistic and cultural attractions.
- Sec. 17. Section 15E.321, Code 2016, is amended by adding
- 11 the following new subsection:
- 12 <u>NEW SUBSECTION</u>. 3A. Each district may apply for and
- 13 receive financial assistance under the sports tourism program
- 14 established by the authority pursuant to section 15F.401.
- 15 DIVISION III
- 16 TRANSITION PROVISIONS
- 17 Sec. 18. BOARD COOPERATION TRANSITION PROVISIONS. The
- 18 economic development authority shall ensure the effective
- 19 transition of powers and duties from the vision Iowa board
- 20 to the enhance Iowa board in implementing this Act. In the
- 21 interest of maintaining the institutional knowledge possessed
- 22 by members of the vision Iowa board, it is the intent of the
- 23 general assembly that the governor should appoint at least
- 24 three but not more than seven members of the vision Iowa board
- 25 in existence on June 30, 2016, to the enhance Iowa board. The
- 26 initial members of the enhance Iowa board shall be appointed by
- 27 September 1, 2016.
- 28 EXPLANATION
- The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.
- 31 This bill relates to economic development by establishing
- 32 an enhance Iowa board to assume the powers and duties of
- 33 the vision Iowa board and additional powers and duties,
- 34 establishing an enhance Iowa fund, establishing a sports
- 35 tourism program and fund, and making appropriations.

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      Under the bill, the current vision Iowa board is replaced
 2 with a new enhance Iowa board (board) to direct community
 3 attraction and tourism development. The board is required
 4 to be located within the Iowa economic development authority
 5 (authority) for administrative purposes. The board is required
 6 to consist of two members from each of the state's four
 7 congressional districts and three statewide members, appointed
 8 by the governor and subject to confirmation by the senate. Of
 9 these voting members, one person is required to be selected by
10 the board of the Iowa natural heritage foundation, one person
11 is required to have professional experience in finance or
12 investment banking, one person is required to have professional
13 experience in the tourism industry, one person is required
14 to have professional experience in architecture, landscape
15 architecture, or historic preservation, one person is required
16 to have professional experience in cultural attractions and
17 programming, and six persons are required to be actively
18 employed in the private, for-profit sector of the economy and
19 each possess substantial expertise in economic development.
20 The bill requires that each voting member of the board serve
21 on two of the four following review committees: the community
22 attraction and tourism program application review committee,
23 the vision Iowa program and river enhancement community
24 attraction and tourism project application review committee,
25 the departmental grant application review committee, and the
26 sports tourism program application review committee.
27 bill provides for the establishment of the latter two review
28 committees. Under the bill, applications are required to be
29 filed with the authority before being forwarded to the board.
30
      The board is also required to include four ex officio,
31 nonvoting legislative members and four ex officio, nonvoting
32 executive branch members. The executive branch members are to
33 include the director of the economic development authority,
34 the director of the department of transportation, the director
35 of the department of natural resources, and the director of
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- 1 the department of cultural affairs or the designees of those
- 2 individuals. The bill provides for the terms of all voting
- 3 and nonvoting members, for the compensation of members for
- 4 expenses, for the filling of vacancies on the board, and sets a
- 5 quorum for the operation of the board. The bill requires that
- 6 the governor designate a chairperson and vice chairperson of
- 7 the board and makes provisions for the election of a temporary
- 8 chairperson in case of absence or disability of the chairperson
- 9 and vice chairperson.
- 10 Under the bill, the board assumes responsibility for
- 11 overseeing programs previously under the vision Iowa board,
- 12 including the community attraction and tourism program. The
- 13 bill also requires that the board oversee a sports tourism
- 14 program and oversee the river enhancement community attraction
- 15 and tourism program.
- 16 The bill requires the authority to establish an enhance Iowa
- 17 fund and provides for a contingent fiscal year appropriation of
- 18 \$25 million from the general fund of the state to the enhance
- 19 Iowa fund. The bill provides for appropriations in that amount
- 20 for 10 fiscal years, beginning with the 2016-2017 fiscal year.
- 21 Under the bill, the \$25 million appropriation occurs only if
- 22 the general fund receives a transfer of over \$100 million
- 23 in that fiscal year from the Iowa economic emergency fund,
- 24 pursuant to Code section 8.55. Moneys in the fund shall not
- 25 revert to the general fund and interest and earnings on the
- 26 fund are required to be credited to the fund.
- 27 The bill requires that the authority allocate moneys in
- 28 the fund to specified funds or for specified purposes and
- 29 to provide an annual report to the general assembly and the
- 30 governor. The bill provides the board with discretion to
- 31 reallocate amounts from one purpose to other purposes, if it
- 32 determines that demand for one purpose will not meet or exceed
- 33 the amounts allocated for that purpose. Under the bill, the
- 34 department of natural resources is prohibited from using moneys
- 35 from the fund to acquire lands, waters, and interests in lands

- 1 and waters. The bill provides for the following allocations in
- 2 years when the fund receives an allocation:
- 3 1. \$250,000 for administration, expenses, and compensation
- 4 of board members, and marketing enhance Iowa programs.
- \$1 million for deposit in the sports tourism program
- 6 fund.
- 7 3. \$3 million for deposit in the community attraction and
- 8 tourism fund.
- 9 4. \$3 million for deposit in the river enhancement community
- 10 attraction and tourism fund.
- 11 5. \$6 million for allocation as grants, at the discretion
- 12 of the board, to the department of natural resources, the
- 13 department of transportation, or the department of agriculture
- 14 and land stewardship. Of the \$6 million, \$2 million is
- 15 allocated for improving state parks infrastructure, financing
- 16 low head dam mitigation or removal projects, or funding
- 17 projects under the natural resources account or the local
- 18 conservation partnership account in the natural resources
- 19 and outdoor recreation trust fund. Of the \$6 million, \$2
- 20 million is allocated for funding projects under the watershed
- 21 protection account in the natural resources and outdoor
- 22 recreation trust fund. Of the \$6 million, the final \$2 million
- 23 is allocated for funding projects under the trails account in
- 24 the natural resources and outdoor recreation trust fund. Under
- 25 the bill, the departments of natural resources, transportation,
- 26 and agriculture and land stewardship are required to submit
- 27 applications to the authority for each project to be funded
- 28 from the \$6 million allocation and the board is required to
- 29 prioritize the projects and negotiate with the departments on
- 30 which projects to fund.
- 31 6. \$11.75 million for allocation, at the discretion of the
- 32 board, to the above-listed funds, programs, and purposes upon
- 33 review of individual applications.
- 34 Under the bill, the departmental grant application review
- 35 committee is required to review applications submitted

1 by the department of natural resources, the department of 2 transportation, and the department of agriculture and land 3 stewardship, and to review other applications if required to 4 do so by the board. The review committee is required to make 5 recommendations on applications to the board, and the board is 6 required to approve, defer, or deny the applications. The bill requires the authority to establish a sports 8 tourism program, at the direction of the board. The program's 9 purpose is to provide financial assistance for projects 10 that promote sporting events for accredited colleges and ll universities and other sporting events in the state. 12 bill provides that the term "financial assistance" includes 13 assistance in the form of grants, loans, and forgivable loans. 14 The bill requires the authority to define the term "accredited 15 colleges and universities" by rule, in consultation with the 16 college student aid commission. 17 Under the sports tourism program, a city, county, or public 18 organization, including a convention and visitors bureau 19 (bureau) or a regional sports authority district (district), 20 may apply to the authority for financial assistance for a 21 project that actively and directly promotes sporting events in 22 the area served by the city, county, or organization. The bill 23 specifies that a city, county, or organization may apply for 24 and receive financial assistance for more than one project, 25 but a bureau shall not receive financial assistance under the 26 program and financial assistance under the program as part of 27 a district in the same year. The bill specifies that a city, 28 county, or organization may apply for financial assistance 29 for a project that spans multiple fiscal years or may apply 30 for renewal of financial assistance awarded in a prior year. 31 Under the bill, the board has the discretion as to whether to 32 renew an award. The bill provides that the board may adopt 33 certain metrics and return on investment estimates for purposes 34 of multiyear awards and renewal decisions. Under the bill, a 35 bureau may apply to the board for financial assistance under

- 1 the sports tourism program and a district, under Code section
- 2 15E.321, may apply to the authority for district financial
- 3 assistance.
- 4 The bill requires the sports tourism program application
- 5 review committee and the board to review the applications under
- 6 the sports tourism program and award financial assistance on
- 7 a competitive basis. The review committee is required to
- 8 consider impact on the economy, potential to attract Iowans and
- 9 visitors, advertising and media coverage, public to private
- 10 investment ratios, and the quality, size, and scope of the
- 11 project. The bill requires the board to review the committee's
- 12 recommendations in approving, deferring on, or denying
- 13 applications under the program. The bill requires that program
- 14 applicants demonstrate matching funds, but permits the board to
- 15 waive this requirement.
- 16 The bill requires that the board make final funding
- 17 decisions on each application and allows the board to approve,
- 18 deny, defer, or modify applications for financial assistance
- 19 under the program. The bill allows the board and the authority
- 20 to negotiate with applicants regarding the details of projects
- 21 and the amount and terms of any award. The bill specifies that
- 22 the board and the authority are exempt from Code chapter 17A in
- 23 making final funding decisions under the program.
- 24 Under the bill, a city, county, or organization receiving
- 25 a sports tourism program award may use financial assistance
- 26 received for marketing, promotions, and infrastructure. The
- 27 bill requires that all applications for financial assistance
- 28 under the program be made at least 90 days prior to an
- 29 event's scheduled date and prohibits a bureau or district
- 30 from using financial assistance received under the program as
- 31 reimbursement for completed projects. The bill requires that a
- 32 city, county, or organization receiving financial assistance
- 33 provide an annual report to the authority for years in which it
- 34 receives financial assistance under the program and requires
- 35 that each applicant receiving an award from the board enter

- 1 into an agreement with the authority. The bill provides that
- 2 such an agreement shall contain such terms and conditions
- 3 as the board may place on the award or as the authority may
- 4 deem necessary for the efficient administration of the sports
- 5 tourism program.
- 6 The bill requires the authority to establish a fund for
- 7 the purposes of financing sports tourism projects. The bill
- 8 specifies that the authority may administer the fund as a
- 9 revolving fund. Moneys in the fund shall not revert to the
- 10 general fund of the state and interest and earnings on the fund
- 11 are required to be credited to the fund. Moneys in the fund are
- 12 appropriated to the authority to provide financial assistance
- 13 to a city, county, or organization under the sports tourism
- 14 program.
- 15 The bill strikes Code language that provided annual fiscal
- 16 year appropriations from the rebuild Iowa infrastructure fund
- 17 to the community attraction and tourism fund for fiscal years
- 18 beginning on July 1, 2004, and ending on June 30, 2015.
- 19 The bill makes conforming changes related to transitioning
- 20 the powers and duties of the vision Iowa board to the enhance
- 21 Iowa board. The bill also requires that the authority ensure
- 22 the effective transition of powers and duties from the vision
- 23 Iowa board to the enhance Iowa board in implementing the bill,
- 24 and provides that initial members of the enhance Iowa board
- 25 be appointed by September 1, 2016. The bill expresses the
- 26 intent of the general assembly that the governor should appoint
- 27 three to seven members of the current vision Iowa board to the
- 28 enhance Iowa board.